FATHERHOOD AND WELFARE REFORM

HEARING

BEFORE THE

SUBCOMMITTEE ON HUMAN RESOURCES OF THE

COMMITTEE ON WAYS AND MEANS HOUSE OF REPRESENTATIVES

ONE HUNDRED FIFTH CONGRESS

SECOND SESSION

JULY 30, 1998

Serial 105-78

Printed for the use of the Committee on Ways and Means



U.S. GOVERNMENT PRINTING OFFICE WASHINGTON: 1999

 $58\text{--}554~\mathrm{CC}$

COMMITTEE ON WAYS AND MEANS

BILL ARCHER, Texas, Chairman

PHILIP M. CRANE, Illinois BILL THOMAS, California E. CLAY SHAW, Jr., Florida NANCY L. JOHNSON, Connecticut JIM BUNNING, Kentucky AMO HOUGHTON, New York WALLY HERGER, California JIM McCRERY, Louisiana DAVE CAMP, Michigan JIM RAMSTAD, Minnesota JIM NUSSLE, Iowa SAM JOHNSON, Texas JENNIFER DUNN, Washington MAC COLLINS, Georgia ROB PORTMAN, Ohio PHILIP S. ENGLISH, Pennsylvania JOHN ENSIGN, Nevada JON CHRISTENSEN, Nebraska WES WATKINS, Oklahoma J.D. HAYWORTH, Arizona JERRY WELLER, Illinois KENNY HULSHOF, Missouri

CHARLES B. RANGEL, New York FORTNEY PETE STARK, California ROBERT T. MATSUI, California BARBARA B. KENNELLY, Connecticut WILLIAM J. COYNE, Pennsylvania SANDER M. LEVIN, Michigan BENJAMIN L. CARDIN, Maryland JIM MCDERMOTT, Washington GERALD D. KLECZKA, Wisconsin JOHN LEWIS, Georgia RICHARD E. NEAL, Massachusetts MICHAEL R. MCNULTY, New York WILLIAM J. JEFFERSON, Louisiana JOHN S. TANNER, Tennessee XAVIER BECERRA, California KAREN L. THURMAN, Florida

A.L. SINGLETON, Chief of Staff
JANICE MAYS, Minority Chief Counsel

SUBCOMMITTEE ON HUMAN RESOURCES

E. CLAY SHAW, Jr., Florida, Chairman

DAVE CAMP, Michigan
JIM McCRERY, Louisiana
MAC COLLINS, Georgia
PHILIP S. ENGLISH, Pennsylvania
JOHN ENSIGN, Nevada
J.D. HAYWORTH, Arizona
WES WATKINS, Oklahoma

SANDER M. LEVIN, Michigan FORTNEY PETE STARK, California ROBERT T. MATSUI, California WILLIAM J. COYNE, Pennsylvania WILLIAM J. JEFFERSON, Louisiana

Pursuant to clause 2(e)(4) of Rule XI of the Rules of the House, public hearing records of the Committee on Ways and Means are also published in electronic form. The printed hearing record remains the official version. Because electronic submissions are used to prepare both printed and electronic versions of the hearing record, the process of converting between various electronic formats may introduce unintentional errors or omissions. Such occurrences are inherent in the current publication process and should diminish as the process is further refined.

CONTENTS

	Page
Advisory of July 23, 1998, announcing the hearing	2
WITNESSES	
Baltimore City Healthy Start Program: Joseph T. Jones, Jr Paul Hope Anthony Edwards Victor Downing, Sr., and Victor Downing, Jr Center on Budget and Policy Priorities, Wendell Primus Ford Foundation, Ronald B. Mincy Institute for Responsible Fatherhood and Family Revitalization, Charles A. Ballard Manpower Demonstration Research Corporation, Gordon L. Berlin National Fatherhood Initiative, Wade F. Horn	8 14 16 17 53 43 38 62 31
SUBMISSIONS FOR THE RECORD	
Catholic Charities/North, Lynn, MA, statement	79 81 82 82

FATHERHOOD AND WELFARE REFORM

THURSDAY, JULY 30, 1998

House of Representatives, Committee on Ways and Means, Subcommittee on Human Resources, Washington, DC.

The Subcommittee met, pursuant to notice, at 11:04 a.m., in room B-318, Rayburn House Office Building, Hon. E. Clay Shaw, Jr. (Chairman of the Subcommittee), presiding.

[The advisory announcing the hearing follows:]

ADVISORY

FROM THE COMMITTEE ON WAYS AND MEANS

SUBCOMMITTEE ON HUMAN RESOURCES

FOR IMMEDIATE RELEASE July 23, 1998 No. HR–17 CONTACT: (202) 225–1025

Shaw Announces Hearing on Fatherhood and Welfare Reform

Congressman E. Clay Shaw, Jr., (R–FL), Chairman, Subcommittee on Human Resources of the Committee on Ways and Means, today announced that the Subcommittee will hold a hearing on fatherhood and welfare reform. The hearing will take place on Thursday, July 30, 1998, in room B–318 of the Rayburn House Office Building, beginning at 11:00 a.m.

In view of the limited time available to hear witnesses, oral testimony at this hearing will be taken from invited witnesses only. Witnesses will include fathers